Domestic Support Operations



U.S. Marine Corps

PCN 139 000572 00

Headquarters Department of the Army The Marine Corps Washington, DC, 1 July 1993

Field Manual FM 100-19 Fleet Marine Force Manual FMFM 7-10

DOMESTIC SUPPORT OPERATIONS

TABLE OF CONTENTS

Page

PREFACE vii		
INTRODUCTION	v	'iii
	IPLES 1	
HISTORY AND CATEGO	RIES OF DOMESTIC SUPPORT1	-1
DISASTER ASSISTA	NCE1	-2
ENVIRONMENTAL	ASSISTANCE1	-2
LAW ENFORCEMEN	VT1	-3
COMMUNITY ASSIS	STANCE1	-3
	1	
PRINCIPLES OF OPERA	TIONS OTHER THAN WAR1	-4
THE ARMY'S ROLE	1	-5
SUMMARY	1	-6
CHAPTER 2 ROLES AND RESPONSE	SIBILITIES2	2-1
	2	
	THER THAN DOD2	
	GRICULTURE (USDA)2	
THE AMERICAN RE	D CROSS (ARC)2	2-2
	OMMERCE (DOC) 2	
	DUCATION (DOEd)2	
	NERGY (DOE) 2	
	PROTECTION AGENCY (EPA)2	
	NCY MANAGEMENT AGENCY (FEMA)2	
	S ADMINISTRATION (GSA)2	
DEPARTMENT OF H	EALTH AND HUMAN SERVICES (DHHS)2	2-3
DEPARTMENT OF I	NTERIOR (DOI) 2	2-4
	USTICE (DOJ)2	
	ABOR (DOL)	
	INICATIONS SYSTEM (NCS)2	
	TORY COMMISSION (NRC)2	
	TATE (DOS) 2	
	RANSPORTATION (DOT)2	
	REASURY 2	
NATIONAL WEATH	ER SERVICE (NWS)2	2-5
DEPARTMENT OF DEFE	ENSE (DOD) 2	2-5
SECRETARY OF DE	FENSE (SECDEF)2	2-5

DISTRIBUTION RESTRICTION: Approved for public release; distribution is unlimited. Marine Corps: PCN 139000572 00

Page

SECRETARY OF ARMY	2-5
DIRECTOR OF MILITARY SUPPORT (DOMS)	
UNIFIED COMMANDS	
DEFENSE COORDINATING OFFICER (DCO)	
NATIONAL GUARD	
US ARMY RESERVE	
MAJOR COMMANDS (MACOMs)	
STATE AND LOCAL GOVERNMENT	
STATE RESPONSIBILITIES	
LOCAL RESPONSIBILITIES	2-13
SUMMARY	2-13
CHAPTER 3 LEGAL CONSIDERATIONS AND CONSTRAINTS	
CIVILIAN CONTROL OF THE MILITARY	
THE ROLE OF THE ARMY	
THE LAW	
SUPPORT TO CIVILIAN LAW ENFORCEMENT: The Posse Comitatus	
DOMESTIC DISASTER RELIEF: The Robert T. Stafford Disaster Relief Act	
CIRCUMSTANCES CONCERNING ELECTIONS	
COMBATTING TERRORISM, AIRCRAFT PIRACY, AND OTHER OPERATIONS	
COMBATTING TERRORISM,	
AIRCRAFT PIRACY	
OTHER OPERATIONS	
USE OF PERSONNEL, MATERIEL, AND EQUIPMENT	
USE OF MILITARY INTELLIGENCE (MI) PERSONNEL	
USE OF RESERVE COMPONENT PERSONNEL	
USE OF MATERIEL AND EQUIPMENT	
REIMBURSEMENT	
SUMMARY	
	4 1
CHAPTER 4 LOGISTICS AND SUPPORT OPERATIONS	
PLANNING	
SOURCES OF SUPPORT	
CONTRACTING	
NEGOTIATED SUPPORT4-2	4.0
MILITARY SUPPORT	
SUPPORT FROM OTHER FEDERAL AGENCIES	
LOGISTICS COMMAND AND CONTROL CELLS	
RESOURCE MANAGEMENT	
SUPPLIES AND FIELD SERVICES	

Page

DEFENSE LOGISTICS AGENCY	4-5
QUARTERMASTER (QM) UNITS	4-5
MORTUARY AFFAIRS UNITS	4-6
FORCE PROVIDER UNIT	4-6
OTHER SUPPORT	4-7
MAINTENANCE	4-8
TRANSPORTATION	4-8
DEPLOYMENT	4-9
CONVOYS	4-9
REDEPLOYMENT	4-9
AVIATION	4-9
ENGINEER	
MAPS AND CHARTS	4-11
INTELLIGENCE	
MILITARY POLICE	4-11
MILITARY HEALTH SERVICE SUPPORT	4-11
TASK-ORGANIZED MEDICAL TEAMS	
KEY PLANNING GUIDANCE	4-12
NATIONAL DISASTER MEDICAL SYSTEM	
SYSTEM ACTIVATION	4-12
PERSONNEL SERVICES	4-13
FINANCE	
BAND	
LEGAL	4-14
CHAPLAINCY	4-14
PUBLIC AFFAIRS (PA)	
SPECIAL OPERATIONS FORCES (SOF)	
CIVIL AFFAIRS	
PSYCHOLOGICAL OPERATIONS	
SPECIAL FORCES	4-16
SIGNAL	4-16
CHEMICAL CORPS	4-16
SAFETY	
SUMMARY	
CHAPTER 5 DISASTERS AND DOMESTIC EMERGENCIES	5 1
THE ROLE OF THE ARMY	
DISASTERS	
RESPONSE FOLLOWING A PRESIDENTIAL DECLARATION	
RESPONSE PRIOR TO A PRESIDENTIAL DECLARATION	
PREPARING FOR DISASTER ASSISTANCE SUPPORT	
THE FEDERAL RESPONSE PLAN	
RESPONSIBILITIES	
FEDERAL COORDINATING OFFICER	5-8

DEFENSE COORDINATING OFFICER	
STATE COORDINATING OFFICER (SCO)	5-8
JOINT TASK FORCE (JTF) 5-8	
DOMESTIC EMERGENCIES	5-9
CIVIL DEFENSE EMERGENCIES	5-9
ENVIRONMENTAL DISASTERS	5-10
MASS IMMIGRATION EMERGENCY SUPPORT OPERATIONS	5-11
OTHER DIRECTED MISSIONS	5-11
SUMMARY	
CHAPTER 6 ENVIRONMENTAL MISSIONS	6-0
PLANNING AND EXECUTION	6-0
CHARACTERISTICS	6-1
CLASSIFICATIONS	6-2
COMPLIANCE	6-2
OIL AND HAZARDOUS MATERIAL SPILLS 6-2	
PERMIT APPLICATIONS AND PLANS	
ENVIRONMENTAL COMPLIANCE ASSESSMENTS (AUDITS)	6-3
RESEARCH AND DEVELOPMENT	6-3
WETLANDS	6-3
RESTORATION	6-4
FACILITY RESTORATION	
REAL PROPERTY TRANSFERS	6-5
GENERAL SUPPORT	
PREVENTION	6-5
CONSERVATION	6-6
NATURAL RESOURCES MANAGEMENT	
WILDLAND FIREFIGHTING	
ANIMAL DISEASE ERADICATION	
CULTURAL RESOURCES MANAGEMENT	
ARMY RESOURCES	
DEPARTMENT OF THE ARMY	
TECHNICAL SUPPORT ORGANIZATIONS	
INSTALLATIONS AND STATE AREA COMMANDS	
COMMANDERS	6-10
SUMMARY	6-11

CHAPTER 7 MISSIONS IN SUPPORT OF LAW ENFORCEMENT	7-0
COUNTERDRUG OPERATIONS	
ROLES	
CATEGORIES OF SUPPORT	
REQUESTS FOR SUPPORT	7-7
PROVISION OF SUPPORT	7-8
CONSIDERATIONS FOR PLANNING	7-8
STAND-ALONE CAPABILITY	7-8
DECISION-MAKING PROCESS	7-8
LEGAL AND TACTICAL ASPECTS	
LEGAL CONSTRAINTS	
RULES OF ENGAGEMENT	7-9
OPERATIONS SECURITY	7-9
COMMAND AND CONTROL	
COMMUNICATIONS	7-11
PUBLIC AFFAIRS	
THREAT AWARENESS AND RISK ASSESSMENT	7-11
SUPPORT FOR CIVIL DISTURBANCE OPERATIONS	7-11
ROLES	7-11
REQUESTS FOR FEDERAL MILITARY ASSISTANCE	7-12
CONDUCT OF CIVIL DISTURBANCE OPERATIONS	
SUPPORT FOR COMBATTING TERRORISM	7-14
ANTITERRORISM ASSISTANCE	7-14
COUNTERTERRORISM ASSISTANCE	
TYPES OF SUPPORT	7-14
SUMMARY	7-15
CHAPTER 8 COMMUNITY ASSISTANCE	
PRINCIPLES	8-0
COMMAND EMPHASIS	
INDIVIDUAL AND UNIT ENHANCEMENT	
READINESS ENHANCEMENT	
COMMUNITY BENEFIT	
COMMON INTEREST AND BENEFIT	
NONCOMPETITIVE	
NONPROFIT	
TYPES OF COMMUNITY ASSISTANCE	
NATIONAL EFFORTS	
STATE AND LOCAL EFFORTS	
SOCIAL IMPROVEMENTS	
PUBLIC AFFAIRS CONSIDERATIONS	
LEGAL IMPLICATIONS	
SUMMARY	

	DUCATION AND TRAINING	
	NCEPT	
TR	AINING TECHNOLOGIES	
RE	ADINESS	
	SK MANAGEMENT	
PU	BLIC AFFAIRS	
EN	VIRONMENTAL ASSISTANCE	
DI	SASTER ASSISTANCE OPERATIONS	
LA	W ENFORCEMENT SUPPORT OPERATIONS	
SU	MMARY	
APPENDIX		
GLOSSARY		Glossary-0
REFERENCES		References-1

PREFACE

PURPOSE

This manual provides the capstone doctrine for US Army and US Marine Corps domestic support operations. It also provides general information to civilian authorities at federal, state, and local levels involved in planning for and conducting such operations. It identifies linkages and defines relationships with federal, state, and local organizations and with other services that have roles and responsibilities in domestic support operations.

SCOPE AND APPLICABILITY

This doctrine applies to all Army and Marine Corps commanders and staff tasked with planning, preparing for, and conducting domestic support operations. For overseas theaters, this doctrine applies to US unilateral operations only, subject to applicable host nation laws and agreements.

USER INFORMATION

This publication was developed by the Army Doctrine Directorate at Headquarters, Training and Doctrine Command (HQ TRADOC) with the participation of the Doctrine Division (C42) at Marine Corps Combat Development Command (MCCDC). HQ TRADOC, with MCCDC, will review and update this publication as necessary. Send comments and recommendations directly to—

or

Commander HQ TRADOC ATTN: ATDO-A Fort Monroe, VA 23651-5000 Commanding General Doctrine Division (C42) MCCDC 2042 Broadway Street, Suite 214 Quantico, VA 22134-5021

Unless this publication states otherwise, masculine nouns and pronouns do not refer exclusively to men.

INTRODUCTION

Domestic support operations are not new. They had their beginning with settlement of the new world and organization of the colonial militia. With the establishment of the United States and a federal military, the Army routinely provided support to state and territorial governors as the nation expanded westward. In some instances, it actually administered governmental affairs until the fledgling local government became a viable entity.

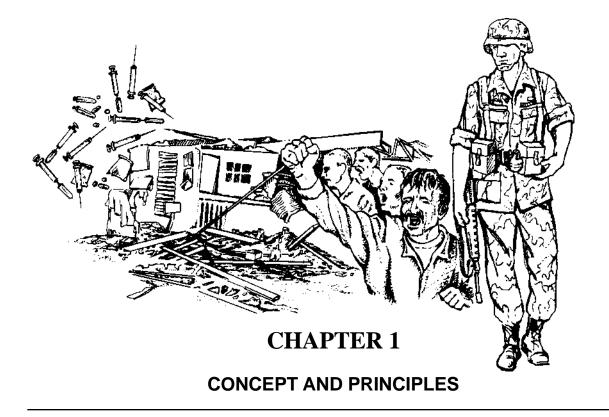
Congress has determined and the National Command Authorities have directed that the military should become more engaged in supporting domestic needs. In addition, the National Security Strategy "Domestic Imperative" affirmed that national security must be viewed in the context of the nation's well-being.

Acknowledging the inherent capabilities the Army possesses for supporting federal, state, and local governments, the Congress has passed numerous laws providing for domestic military support. These laws recognize that the National Guard, while in state status, has primary responsibility for providing initial support when military assistance is required. They also institutionalize interdepartmental and interagency coordination/planning, linking it to the national strategy.

Commanders should anticipate requirements to provide emergency assistance and use domestic support opportunities to enhance unit and individual wartime skills. The Army, particularly the National Guard and Army Reserve, with its extensive combat support and combat service support (CS/CSS) structure, is ideally equipped to assist civil authorities in a wide variety of missions that fall into four general categories: disaster assistance, environmental assistance, law enforcement support, and community assistance.

Although the frequency of domestic support operations may increase, they are not in lieu of wartime operational requirements. The Army's primary mission remains to defend the United States and its interests. It is the Army's combat readiness that enables it to accomplish domestic support operations.

This manual provides specific guidelines and operational principles in the conduct of domestic support operations. It emphasizes the utilization of the Army's core combat competencies and values to enhance combat readiness and the overall well-being of the nation.



This chapter presents a brief historical perspective and concept of Army domestic support operations, the principles of operations other than war that apply to these operations, and a description of the Army's role. The Army consists of the active component (AC), the Army National Guard (ARNG), the US Army Reserve (USAR), and Department of Army (DA) civilians. The National Guard (NG), in a state or territorial status, has primary responsibility for providing military assistance to state and local civil authorities.

HISTORY AND CATEGORIES OF DOMESTIC SUPPORT

A domestic support operation is the authorized use of Army physical and human resources to support domestic requirements.

Since the Army's inception, its mission has been to fight and win the nation's wars. At the same time, the Army has provided general military support to the

nation, including participation in a wide variety of activities to assist civilian authorities. The Army has enforced laws, quelled domestic violence and insurrection, combatted terrorism, participated in public works and environmental projects, and assisted in recovery operations following disasters.

The dramatic end of the Cold War caused significant changes in the nation's domestic and foreign priorities. During the Cold War, national attention was directed to the external threat and related issues. Today, along with a shift from a forward deployed to a force projection strategy is a new awareness of the benefits of military assistance to improve the nation's physical and social infrastructure. The Army's focus on and continuing involvement in all aspects of domestic support operations identified the need for published doctrine. The Army's roles and responsibilities in domestic support operations divide into four primary categories: disaster assistance, environmental assistance, law enforcement support, and community assistance, as depicted in Figure 1-1.

DISASTER ASSISTANCE.

From the earliest years of the republic, the Army has provided assistance to the country in times of disaster. During the final year of the Civil War, Army officers provided disaster relief through the Freedman's Bureau. The Army also played a direct role in many disaster relief operations in the late nineteenth century, including the great Chicago fire, the Johnstown flood, and the Charleston earthquake.

In recent years, Presidential and Congressionally mandated federal disaster assistance programs have evolved. The Army actively participates with federal and state agencies in disaster assistance planning, exercises, and operations in response to both natural and man-made disasters.

Disaster assistance includes those humanitarian and civil defense activities, functions, and missions in which the Army has legal authority to act. The Army provides disaster assistance to states, the District of Columbia, territories, and possessions. Civil authorities must request assistance, usually as a result of disasters such as hurricanes, typhoons, earthquakes, or massive explosions.

ENVIRONMENTAL ASSISTANCE

Environmental assistance has been evolving since the 1960s. The Army has provided a variety of resources to meet environmental challenges that have emerged as a result of increased public concern and demands for the restoration, conservation, and protection

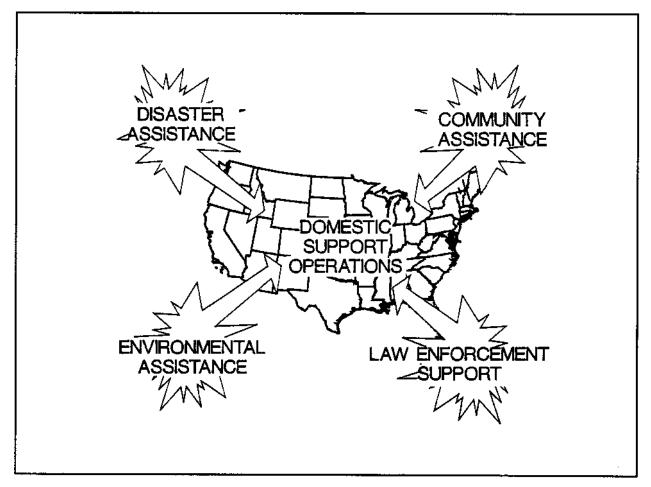


Figure 1-1. Domestic Support