Environmental Considerations in Military Operations



DISTRIBUTION RESTRICTION: Approved for public release; distribution is unlimited.

HEADQUARTERS, DEPARTMENT OF THE ARMY

Field Manual No. 3-100.4 Headquarters Washington, DC

Marine Corps Reference Publication No. 4-11B

Headquarters United States Marine Corps Washington, DC

01 June 2000

Environmental Considerations in Military Operations

CONTENTS

	Page
PREFACE	iv
INTRODUCTION	v
CHAPTER 1 ENVIRONMENTAL PROTECTION AND MILITARY OPERATIONS	1-1
Background	1-1
Context of Environmental Protection	
The Army and Marine Corps Environmental Strategies	1-5
Environmental Responsibilities	1-9
Summary	
CHAPTER 2 PLANNING: INTEGRATING ENVIRONMENTAL CONSIDERATIONS	2-0
The Military Decision-Making Process	2-0
Environmental-Specific Planning	2-10
The Risk Management Process	2-15
Summary	2-25
CHAPTER 3 TRAINING: INTEGRATING ENVIRONMENTAL CONSIDERATIONS	3-0
Battle Focused Training	3-0
Environmental Specific Training and Resources	3-5
Summary	3-6
CHAPTER 4 OPERATIONS: INTEGRATING ENVIRONMENTAL CONSIDERATIONS	54-0
Implications for Military Forces	4-(
Environmental Protection During Military Operations	4-2
Environmental Protection Operational Principles	4-4
Summary	4-6
CHAPTER 5 BASE SUPPORT OPERATIONS	5-0
Environmental Program Areas	5-1
Installation and Facility Responsibilities	5-3

^{*} Approved for public release; distribution unlimited.

	Page
Support Planning and Execution	
Unit and Installation Environmental Assistance	5-13
Summary	5-14
CHAPTER 6 ESTABLISHING AND ASSESSING A UNIT PROGRAM	6-1
Environmental Compliance	6-1
Establishing a Unit-Level Program	6-3
Program Assessment	6-11
Unit Self-Assessment	6-12
Summary	6-17
CHAPTER 7 HEALTH AND THE ENVIRONMENT	7-0
Background	7-0
Environmental and Occupational Health Hazards	7-1
Risk Management	7-3
Summary	7-5
APPENDIX A Environmental Regulations, Laws, and Treaties	A-0
Sources of Environmental Laws and Regulations	A-0
Army/Marine Corps Regulations, Orders, and Pamphlets	A-1
Federal Laws	A-4
Executive Orders	A-17
State Laws	A-19
Local Laws	A-19
Host Nation Law/Final Governing Standards	A-19
International Laws and Treaties	A-20
Environmental Compliance Enforcement	A-21
APPENDIX B Environmental Appendix to the Engineer Annex	B-0
APPENDIX C Unit Environmental Standing Operating Procedure (SOP)	C-0
APPENDIX D Sources of Environmental Assistance	D-0
BASOPS/Supporting Installation Staff Assistance	D-0
Sources of Assistance During Tactical Operations	
Other Sources of Assistance	D-3
APPENDIX E Environmental Planning Guidelines	E-1
Pre-Operations Guidelines	
Guidelines During Operations	E-3
Post-Operations Guidelines	
APPENDIX F Risk Management Worksheet	
APPENDIX G Practical Application of Assessing Environmental-Related Risk	
Step 1 – Identify (Environmental) Hazards	
Step 2 – Assess (Environmental) Hazards	
Step 3 – Develop Controls and Make a Decision	
Step 4 – Implement Controls	
Step 5 – Supervise and Evaluate	
Summary	G-2

APPENDIX H Unit Environmental Self-Assessment	H-1
GLOSSARY	Glossary-1
REFERENCES	References-0
INDEX	Index-0

PREFACE

PURPOSE

This field manual (FM) guides the United States (US) Army and the US Marine Corps (USMC) in applying appropriate environmental protection procedures during all types of operations. It also provides basic techniques and procedures for units at the company, battalion, and brigade/regiment levels. This manual states the purposes of *military environmental protection*, a description of legal requirements, and a summary of current military programs. It also describes the growing strategic significance of environmental factors in the twenty-first century. As a unit procedures manual, it describes how to apply risk management methods to identify actions that may harm the environment and appropriate steps to prevent or mitigate damage. Appendixes provide references, formats, practical applications, checklists for self-assessment, and sources of assistance.

SCOPE AND APPLICABILITY

This doctrine applies to all Army and Marine Corps commanders and staffs (and other Department of Defense (DOD) units/staffs operating under their command authority) responsible for planning and executing operations. It applies to all soldiers and Marines as well-disciplined stewards of the natural resources of this country and protects, within mission requirements, the environment in every area of operations (AOs). For overseas theaters, this doctrine applies to US unilateral operations and US forces in multinational operations, subject to applicable host nation (HN) laws and agreements. Finally, it applies to support provided by the Logistics Civil Augmentation Program (LOGCAP).

☆USER INFORMATION

Unless this publication states otherwise, masculine pronouns do not refer exclusively to men.

The short synopses of laws and regulations contained herein are meant to provide only a thumbnail sketch of the laws and regulations described and are not inclusive of all requirements.

This publication is intended only to improve internal management of the Army and USMC and is not intended to create any right or benefit, substantive or procedural, enforceable at law by any party against the US, its agencies, its officers, or any person.

The proponent of this publication is HQTRADOC. Send comments and recommendations on Department of the Army (DA) Form 2028 (Recommended Changes to Publications and Blank Forms) and forward it

directly to Commandant, US Army Engineer School, ATTN: ATSE-DOT-DI, 320 MANCEN Loop, Suite 370, Fort Leonard Wood, Missouri 65473-8926.

INTRODUCTION

The military's primary mission is to win this nation's wars through the application of overwhelming combat power. Warfare, by its very nature, is destructive to humans and their natural environment. Environmental damage is a consequence of combat. However, the commander in the field is often required to restrict the application of force. He must conform to the law of land warfare: those written and unwritten conventions and customs that protect against unnecessary suffering and facilitate the restoration of peace. He is, with increasing frequency, constrained by mission requirements that may restrict the use of much of the combat power inherent in his organization.

The US military has historically exercised restraint, even in general war. For example, during World War II in Europe, the military was ordered to limit damage to works of art, churches, monuments, archives and libraries, whenever possible, without endangering troops or mission. Field commanders incorporated this information into their standard decision-making process and made judgments based on military necessity. As the military looks into the next century, and even today, military units should try to avoid unnecessary environmental damage, not only in training, but also across the spectrum of operational missions. A mission's success may be determined by political or socio-economic stability, both of which are affected by environmental factors and resources. The Army and USMC must be able to identify ways to protect the natural environment while executing the full range of their missions by doing the following:

- Considering the environment in planning and decision-making in conjunction with other essential considerations of national policy.
- Protecting the environment of home stations and training areas as a means of retaining resources for mission purposes.
- Using environmental risk assessment and environmental management principles to integrate environmental considerations into mission performance.
- Instilling an environmental ethic in soldiers and Marines.
- Understanding the linkages between environmental protection issues and their associated impact on safety, force protection, and force health protection.

Military environmental protection is the application and integration of all aspects of natural environmental considerations, as they apply to the conduct of military operations.

The above actions identify environmental protection as an important undertaking to be considered in conjunction with mission planning and execution. Through planning and execution, the Army and Marine Corps include environmental considerations and address them appropriately across the entire spectrum of operations.

FUNDAMENTAL CHANGE

Military actions, at the dawn of the twenty-first century, are undergoing revolutionary changes in methods, weapons, and even strategic objectives. Extraordinary advances in technology accompanied by a historically unprecedented growth in global population have dramatically altered the characteristics and demands of the battlefield. Soldiers and Marines must be prepared to respond across the "entire operational spectrum, from humanitarian to combat" and the four operational categories (offense, defense, stability, and support operations), sometimes within the same operation. Deployed forces must be able to conform to the environmental protection requirements of the theater commander without impairing combat effectiveness.

This requirement is new and fundamentally different from the traditional, organized application of violence that is the core of military capability. It stems from mankind's capacity to cause irreparable harm to vital natural resource systems and our growing understanding of the consequences of such damage. The environmental resources of these natural systems, such as clean air, water, land, forests, and wildlife, were once considered limitless. Today, it is clear that these resources are limited and require protection. Where they are scarce, they are increasingly significant to economic well-being and human health.

In regions where increasing numbers of people occupy a finite and densely crowded area, urbanization, migration, public health, and refugees are factors of growing strategic importance. In these circumstances, environmental resources may assume a substantial role in conflict origin and resolution. US land forces will increasingly operate in, or near, urban environments. For example, US forces may conduct stability operations and support operations (FM 100-5) to establish order in the aftermath of an insurgency or civil war, a failed government, or lawlessness. Shortages of basic resources such as clean water, food, and fuel will complicate the mission. Thus, environmental resources can be operational, as well as strategic, factors.

United States land forces must be versatile and capable of rapid deployment to perform the full range of missions from humanitarian to total war. Recent operations have shown that they must also be flexible within the strategic or operational mission. For example, units may execute combat operations, limited in time or space, within the context of larger stability operations. They must also be able to apply environmental protection measures appropriate to the situation.

National recognition of environmental threats to the population's safety and well-being has inspired laws, regulations, and international agreements.

American citizens value and demand a clean and healthy environment. US military forces do not function independently of political policy and the desires of the people; they reflect national values and obey the laws. Therefore, the US military have developed skills and programs for environmental protection.

Integration between civilian and military application of environmental protection is essential. This manual devotes itself to demonstrating how this integration can be relatively seamless as it melds into the existing processes within the Army and Marine Corps. Integration of *military environmental protection* is an evolutionary, rather than a revolutionary adaptation of our current military processes. The concept must become second nature for each soldier and Marine. Linking good environmental actions to sound tactical doctrine and tactics, techniques, and procedures (TTP) can and should be the standard. Environmental considerations will, in many cases, reinforce or amplify sound tactical principles and issues of force protection that the military already accepts as doctrine or TTP for other reasons. *Military environmental protection* is tied directly to risk management and the safety of soldiers and Marines. It is an enabling element for the commander, and as such, an essential part of military planning, training, and operations.

HOW TO USE THIS MANUAL

The sequence of chapters in the manual are set up to help you understand what *military environmental protection* is and how to apply it by providing:

- General knowledge.
- Planning guidance.
- Training guidance.
- Operations guidance.
- Guidance on how to interface with the installation and respective staff positions.
- Guidance on establishing and assessing a unit program.
- Guidance on the impact of environmental conditions on the health of service members.

The appendixes provide a more in-depth look at information that supports the chapters. In general, they are designed to provide a starting point or template for the products that soldiers and Marines will require as they build their unit program and operate during planning, training, and all operations across the spectrum of conflict.

Chapter 1

Environmental Protection and Military Operations

"An emerging class of transnational environmental issues are increasingly affecting international stability and consequently will present new challenges to US strategy."

National Security Strategy, July 1994

The US military's primary mission is to defend the US—its people, its land, and its heritage. National security strategy now includes specific environmental security concerns. Strategic and operational end states support lasting victories. End states include environmental components. Additionally, the American people expect the Army and Marine Corps to manage the financial, human, and natural resources entrusted to them in a responsible manner. The policy and vision of the Army and Marine Corps on these issues, as well as your responsibilities as leaders, are critical to understanding how to address *military environmental protection*.

BACKGROUND

1-1. Strategic factors influencing international security and stability have dramatically changed. Global population and industrial activity have grown geometrically, and technological advancement has accelerated. These phenomena have begun to shift the foundations of strategic analysis, fundamentally altering the relationships between the human population and the supporting natural resources. *Operational Terms and Graphics* (FM 101-5-1/MCRP 5-2A) defines the natural environment as "the human ecosystem, including both the physical and biological systems that provide resources (i.e., clean air, clean water, healthy surroundings, sufficient food) necessary to sustain productive human life. Included in the natural environment are manmade structures, such as water and waste water treatment facilities and natural/cultural resources".

CONTEXT OF ENVIRONMENTAL PROTECTION

1-2. Conflict caused or aggravated by resource scarcity is not new. What was once a local or regional problem may now extend globally. Resource scarcity could reduce the ability of governments to respond to the basic needs of their people. The resulting instability can threaten regional security and lead to armed interventions.

1-1